

DES MOINES RECREATIONAL RIVER & GREENBELT

ADVISORY COMMITTEE MEETING

Des Moines, Iowa

January 27, 2005

1. ATTACHMENTS: 1) Meeting Attendance List. 2) Regional Map with new trail plans and opportunities. 3) Savings and Slippage, Reprogramming and Performance Based Budgeting.

2. CALL TO ORDER. The meeting of the Des Moines Recreational River and Greenbelt Advisory Committee was held at 10 a.m. on January 27, 2005, in 3rd Floor Historical Building, 600 East Locust, Classroom A Des Moines, Iowa. Mr. Jeffery Vonk, Director of the Iowa Department of Natural Resources, called the meeting to order, welcomed committee members and guests.

3. OLD BUSINESS.

a. Mr. Dennis Hamilton, Corps of Engineers Project Manager, briefed the Advisory Committee on the Federal Fiscal Year (FY) 2005 expenditure and allocation status through fiscal year 2005:

Fiscal Year	Federal Funds Allocated	Sponsor Funds Contributed	Total Funds Available	Total Funds Obligated
FY 2003	\$ 815,000	\$ 22,282	\$ 837,282	\$ 444,450
FY 2004	\$ 2,486,000	\$ 115,012	\$ 2,601,012	\$ 1,829,665
FY 2005	\$ 3,109,000	\$ 375,665	\$ 3,484,665	\$ 3,154,073
Total	\$ 6,410,000	\$ 512,959	\$ 6,922,959	\$ 5,428,188

b. A status of each of the authorized projects were presented and are summarized below:

FY 2005 Planned Fund Allocation

Project	Status	FY 05 Sponsor	FY 05 Fed
Fort Dodge River Front/Trails	Engineering Document Report has just started	\$ 23,348	\$ 170,458
Red Rock Cordova Center	Selecting A/E contractor for Master & Component plans		\$ 559,838
Red Rock Trail Segment 4B	Tree Clearing and Grubbing first 2 miles		\$ 336,276
Des Moines Riverwalk	Engineering Document Report will be completed this year	\$ -	\$ 1,524,691
Des Moines Amphitheater	Construction will be completed this year, 2005	\$ 157,358	\$ 172,448
Program Administration			\$ 200,000
	Totals	\$ 180,706	\$ 2,963,712

- c. Eight million would be needed in Fiscal Year (FY) 2006 to fully implement the proposed Greenbelt plan.

Project	FY 06 Sponsor Funding	FY 06 Federal Funding
Des Moines Riverwalk	\$ -	\$ 700,000
Des Moines Amphitheater	\$ 172,460	\$ 53,636
Fort Dodge Riverfront/Trails	\$ 187,500	\$ 562,500
Red Rock Cordova Center	N/A	\$ 2,310,000
Red Rock 4B Trail	N/A	\$ 1,650,000
Program Administration	N/A	\$ 200,000
Total	\$ 359,960	\$ 5,476,136

- d. A summary for out-year funding requirements was also presented:

Fiscal Year	Required Federal Funds	Sponsor Funds	Sponsor Credits	Totals
Previous Years	\$ 2,233,263	\$ 95,977	\$ -	\$ 2,329,240
FY 2005	\$ 2,963,712	\$ 180,706	\$ -	\$ 3,144,418
FY 2006	\$ 5,476,136	\$ 359,960	\$ -	\$ 5,836,096
FY 2007	\$ 10,191,073	\$ 1,839,277	\$ -	\$ 12,030,350
FY 2008	\$ 12,260,000	\$ 3,700,000	\$ -	\$ 15,960,000
FY 2009	\$ 14,374,000	\$ 1,000,000	\$ -	\$ 15,374,000
FY 2010	\$ 29,547,931	\$ 80,000	\$ -	\$ 29,627,931
Totals	\$ 77,046,114	\$ 7,255,919	\$ 10,000,000	\$ 94,302,034

- e. Maintenance and rehabilitation of existing trails and facilities was again discussed. The Neal Smith Trail is the main backbone for many of the community' trails systems,

parts of which are in need of repair and do not comply with new design requirements. Due to the increased trail use and additional trail development, the Neal Smith Trail has become congested and is in need of extensive repairs and/or reconstruction. The portion of the Neal Smith Trail at Saylorville Lake is the responsibility of the Army Corps of Engineers, however adequate operations and maintenance funds are not available for the much needed repairs and upgrades. It was suggested that the Neal Smith Trail rehab project be added as a potential project to the list of projects eligible for Greenbelt funding. This would require the Corps to complete an EDR to include it as a Greenbelt project. The Advisory Committee decided that they did not want to add repair of the Neal Smith Trail to the list of Greenbelt Priority Projects at this time. This decision was based on discussion that future appropriations would be spread too thin to maximize completion of the current three priority projects.

- f. Operations Manager Steve Fairbanks, Saylorville Lake, advised that approximately \$3.5 million would be needed for major repairs, including widening and overlay of the trail. Fairbanks further stated that support from the Greenbelt advisory committee and other trail interests would be an important indication of broad-based support for Neal Smith Trail rehabilitation. The Advisory Committee decided to send a letter asking for congressional support to add additional O&M funding to the Corps budget to make the necessary repairs to the trail at Saylorville. Arnie Sohn volunteered to write a letter. A draft will be distributed when it is complete.
- g. The Iowa Natural Heritage Foundation presented several trails that will connect to the Greenbelt network of trails, (see attached Central Iowa Trails map.) The following are some of the proposed trail extensions:
 - Easter Lake to Gray's Lake
 - Great Western Trail end to Indianola
 - Dawson to Perry
 - Woodward to Slater
 - Slater to Ankeny

4. NEW BUSINESS.

- a. A draft 2005 APMR, was mailed to Advisory Committee members for review and comment. A motion was made to approve the draft 2005 APMR by Mary O'Keefe and seconded by Steve Edwards. The 2005 APMR was approved by a show of hands of Advisory committee members.
- b. A summary of "savings and slippage", "reprogramming", and "Performance Based" Budgeting were handed out by John Mooreland to help the members understand federal budgetary constraints.

5. NEXT ADVISORY COMMITTEE MEETING. The next Committee meeting will be held sometime late August, at a place and time to be determined. A tour of one of the project sites will be considered as part of this meeting.

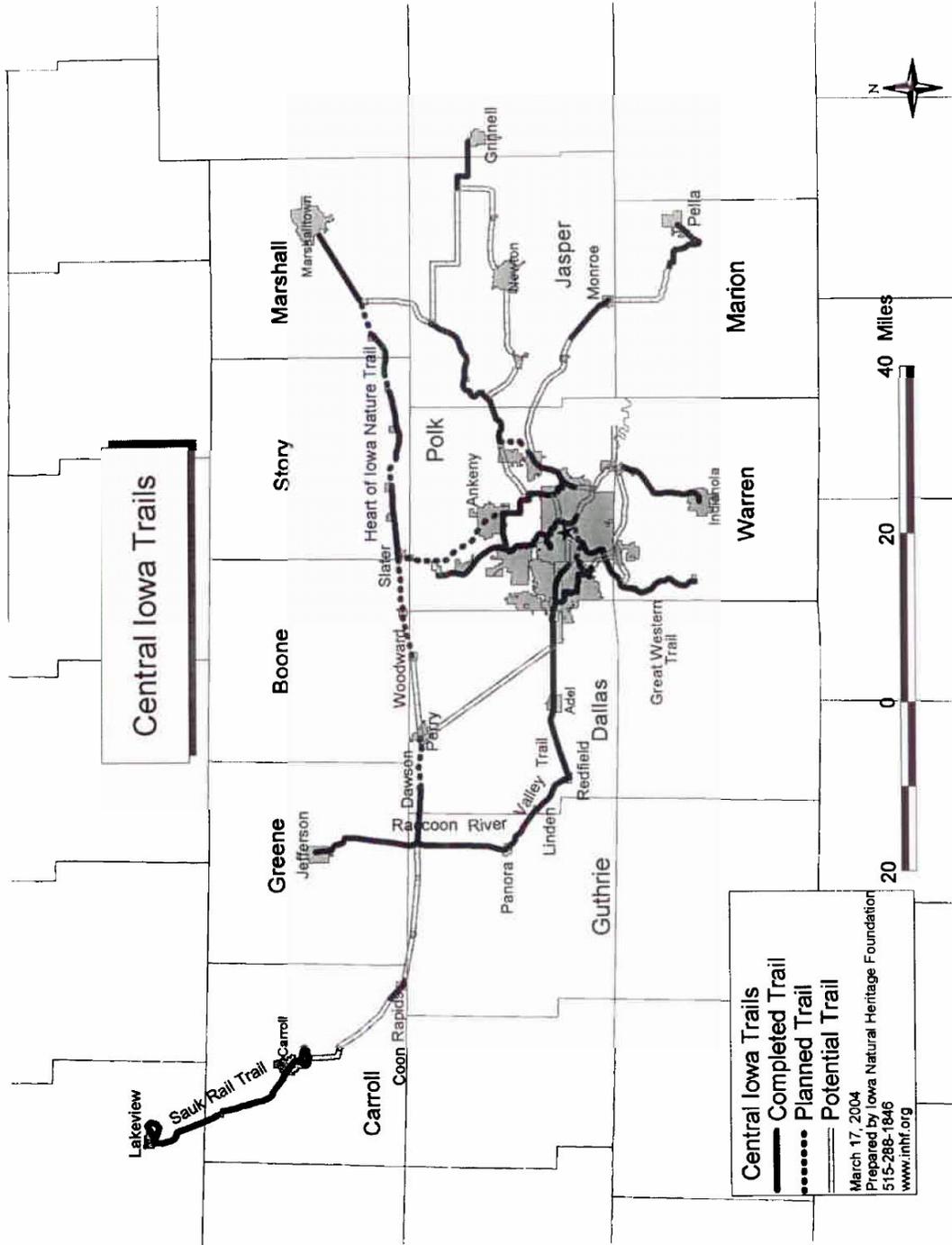
6. MEETING ADJOURNMENT. The meeting was adjourned at 12:00 A.M.

Note: adjustments were made in the budget for FY05 to reflect actual federal funding and an error was found in prior year Corps Administration costs \$339,287 should have read \$359,287

ATTACHMENT 1

MEETING ATTENDANCE

<u>NAME</u>	<u>ORG.</u>	<u>PHONE</u>
Pat Boddy	Polk County Conservation	515-323-5300
Jay Byers	Office of Congressman Boswell	515-282-1904
Scott Cahill	Principal Group	515-248-4186
Ben Champ	City of Fort Dodge	515-573-8321
Pam Cooksey	Deputy City Engineer, Des Moines	515-283-4747
Steve Edwards	Marion County Conservation Board	641-828-2213
Steve Fairbanks	USACE Saylorville Manager	515-276-4656 ex-
Joan Friberg	Polk County	515-243-7611
John Hale	Ankeny	515-955-8910
Dennis Hamilton	Corps of Engineers	309-794-5634
Kent Harfst	Fuller Hall Recreation Center	515-832-9194
Lisa Hein	Heritage Foundation	515-288-1846
Brian Holt	Hamilton County Conservation Board	515-832-9570
Jeff May	Public Works Director City of Knoxville	641-828-0550 ext-235
John Moreland	Senator Harkin	515-284-4574
Sam Nichols	Marion county Supervisor	641-828-2231
Mary O'Keefe	Principle	515-246-5475
Donna Phipps	Deputy Director Jesterpark	515-323-5354
Marshall Plumley	Army Corps of Engineers (Study Manager)	309-794-5447
Jim Richards	Hartford	515-989-0080
Sherri Richardson-Duey	USACE Red Rock Manager	641-828-7522
Steve Russell	Army Corps of Engineers (Planning)	309-794-5847
Arnie Sohn	IDNR	515-965-1685
Thom Summitt	City of Pella	515-628-9433
Jeff Vonk	IDNR	615-281-5385
Rebecca Wymore	Urbandale	



These talking points are drafted to be used as a tool for understanding and communicating the concepts of Savings and Slippage, Reprogramming and Performance Based Budgeting.

Savings and Slippage:

- Congress appropriates funds to the Corps of Engineers generally under three appropriation General Investigations, Construction, General and Operations and Maintenance, General.
- Within these appropriations, Congress identifies specific funding levels for specifically authorized studies and projects and for HQUSACE managed programs (e.g. GI – Planning Assistance to States and CG Continuing Authorities Programs (CAP)).
- In addition to the line item specific funding levels, Congress also applies a reduction factor called Savings and Slippage, to be applied to all line item projects and programs. If in the Congressional Conference report, the Savings and Slippage reduction equates to a 10% reduction, project line item funding identified elsewhere in the Conference Report would be reduced by 10%. Therefore, if a project line item includes \$1 million in the Conference Report, the actual funding available to the project will be \$900,000.
- The only projects exempt from the savings and slippage reduction are those amounts that are specifically listed in the Appropriations Act.
- Because the Savings and Slippage is a congressionally applied reduction, there is no “Savings and Slippage pot” of money as a result of these reductions – Congress never actually appropriates this increment of funding and therefore is not available.

Reprogramming:

- Our first intent in executing appropriated funds is to expend the funds within the project as intended by Congress.
- Congress also expects the Corps of Engineers to fully execute each appropriation through the use of reprogramming, within authorized limits.
- Therefore, if there are schedule constraints on a project that do not allow full expenditure of funds within the fiscal year, the surplus funds are considered for reprogramming to other authorized critical funding needs within the region and nationally.
- When funds are reprogrammed from a project, there is no sure process for repayment of the funds in future fiscal years other than through budget recommendations or Congressional Adds.
- Reprogramming can be used to restore funding to a project but is subject to the availability of surplus funds in other projects that are experiencing schedule constraints. In prior years, there was sufficient funding appropriated in each program, that we could effectively “promise” repayment through reprogramming in future years. However, appropriations have become much more constrained in recent years and there is not the same assurance that we will be able to find reprogramming sources to repay reprogrammed actions.
- With all that said, it is our objective to efficiently fund all authorized projects within our authorized funding abilities. Therefore, if future appropriations do not include sufficient funds to offset the prior reprogramming, we will make every effort possible to identify surplus funds and restore prior reprogrammed funds.

Performance Based Budgeting:

- As the Federal budget continues to become more constrained and competitive between programs, the Administration has revised its processes to prepare budget recommendations using Performance Based Budgeting.
- Performance Based Budgeting focuses on funding those projects that will produce the highest return of national benefits.
- All projects under all appropriations are evaluated within eight defined business lines appropriate performance metrics and then ranked in an overall priority order based on expected national benefit. The projects that fit within budget allocation for the Corps of Engineers are then included in the President's Budget recommendation to Congress.
- The eight business lines are Navigation, Flood Damage Reduction, Environmental Restoration, Hydropower, Recreation, Water Supply, Emergency Response, and Regulatory.
- Fiscal Year 2005 was the first year where this broad concept was applied. Because this is a significant change in the budget development processes, it is expected that it will take several fiscal year budget cycles to refine the process.
- There are many specific details that will need to be resolved as we further develop processes for Performance Based Budgeting and input from Congress, our sponsors and stakeholders will be considered as the process further evolves.